

Full Council

Thursday, 19th July, 2018 at 1.30 pm in the Council Chamber - County Hall,
Preston

Agenda

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1. **Apologies and Announcements**
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A. Matters for Decision

4. **Confirmation of the Minutes from the Meeting held on 24 May 2018** (Pages 3 - 18)
5. **Report of the Cabinet (Part A)** (Pages 19 - 26)
6. **Appointment to Independent Remuneration Panel** (Pages 27 - 28)
7. **Urgent Business**
An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chairman is of the opinion that the item should be considered at the meeting as a matter of urgency. Wherever possible, the Chief Executive should be given advance warning of any Member's intention to raise a matter under this heading.

B. Matters for Information

8. **Report of the Cabinet (Part B)** (Pages 29 - 32)

9. **Report of an Urgent Key Decision** (Pages 33 - 34)

10. **Report of County Council Committees**

To receive reports from:

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(b) **The Overview and Scrutiny Committees** (Pages 45 - 54)

11. **Report of the Lancashire Combined Fire Authority** (Pages 55 - 58)

C. Notices of Motion

12. **To consider the Notices of Motion submitted under Standing Order B36** (Pages 59 - 60)

Angie Ridgwell
Interim Chief Executive and
Director of Resources

County Hall
Preston

11 July 2018

Agenda Item 3

Questions submitted under Standing Order B28

No.	To be asked by:	Question:	For answer by (Cabinet Member):
1.	CC Greenall	Having reported a number of damaged/missing 'public footpath' signs in West Lancashire (East) and having been advised that because the County Council does not carry out maintenance of individual signs as the issues arise, and due to there not being a Rights of Way Officer covering the south of the County, the best estimated timescale for repairing/replacing these signs is within the next 2-3 years. Does the Deputy Leader of the Council agree this is not an acceptable level of service to residents and Council Tax payers and if so, what steps will he take to address this?	CC Atkinson
2.	CC Fillis	Following the decision at the Full Council on 24 May 2018 in the presence of the Minister for the Northern Powerhouse, Jake Berry MP, to welcome the new administration of Pendle Borough Council, note that discussions on Unitary Authority status would shortly be held across all parties in East Lancashire, and await the outcome of these discussions and any firm proposals being put forward for consideration, is it the intention of the Conservative administration to run down Lancashire County Council services in order to make way for unitary councils?	CC Driver
3.	CC Gibson	<p>Would the Cabinet Member for Economic Development, Environment and Planning agree with me that while the withdrawal of IKEA from the Cuerden site is a disappointment, the development is still a wonderful opportunity to bring jobs and housing to a key strategic site in Lancashire?</p> <p>With that in mind, would he update us on the development of the rest of the site including:</p> <ol style="list-style-type: none"> 1. Discussion with current partners 2. Discussions with potential new business 	CC Green

No.	To be asked by:	Question:	For answer by (Cabinet Member):
4.	CC Hennessy	How many cases of measles have been reported in Lancashire in 2018 compared to previous years?	CC Turner
5.	CC Steen	Does the Cabinet Member for Community and Cultural Services join me in condemning the appalling and offensive language used in recent demonstrations by racist campaigners for convicted criminal Tommy Robinson, and shared by County Councillor Hosker on his Facebook page?	CC Buckley

Minutes

At a meeting of the Full Council held at Council Chamber, County Hall, Preston, on Thursday, 24th May, 2018

Present:

County Councillor Terry Aldridge (Chairman)

County Councillors

A Ali	K Ellard	Mrs L Oades
T Ashton	D Foxcroft	G Oliver
A Atkinson	J Fillis	M Parkinson
M Barron	A Gardiner	J Parr
L Beavers	J Gibson	M Pattison
J Berry	G Gooch	E Pope
P Britcliffe	M Green	J Potter
I Brown	P V Greenall	J Purcell
P Buckley	N Hennessy	J Rear
T Burns	S Holgate	P Rigby
J Burrows	A Hosker	A Riggott
Mrs S Charles	D Howarth	M Salter
A Cheetham	K Iddon	J Shedwick
S Clarke	M Iqbal	D T Smith
A Clempson	A Kay	A Snowden
Ms L Collinge	H Khan	D Stansfield
J Cooney	E Lewis	P Steen
L Cox	Ms S Malik	J Sumner
C Crompton	J Marsh	M Tomlinson
M Dad	T Martin	C Towneley
B Dawson	J Mein	S Turner
F De Molfetta	J Molineux	A Vincent
G Dowding	S C Morris	C Wakeford
G Driver	Y Motala	D Whipp
J Eaton	E Nash	P Williamson
C Edwards	D O'Toole	B Yates

1. Apologies and Announcements

Apologies for absence were presented on behalf of County Councillors Paul Hayhurst; Mark Perks; Alan Schofield; Kim Snape and George Wilkins.

Announcements

Death

The Chairman reported the recent sad death of former County Councillor Baroness Farrington of Ribbleton, who passed away on 30 March 2018.

The Council stood in silent tribute.

Award

Lancashire County Council and the London Pensions Fund Authority have won the 2018 Pensions Scheme Innovation Award at the Pensions Age Awards for the establishment of the Local Pensions Partnership Ltd.

Abbi Leech, Head of the Pension Fund, and Helen Gallacher, Pensions Manager, were present at Full Council and were congratulated by Full Council on the award.

2. Disclosure of Pecuniary and Non-Pecuniary Interests

None declared.

3. Election of Chairman

County Councillor Terry Aldridge, the retiring Chairman of the County Council, presided for this item.

It was moved by County Councillor Peter Steen, and seconded by County Councillor David Stansfield, that County Councillor Anne Cheetham be elected Chairman of the County Council.

There being no other nominations, it was:

Resolved: - That County Councillor Anne Cheetham be elected Chairman of the County Council until the Annual General Meeting of the Full Council in 2019.

County Councillor Cheetham then took the Chair and made her Declaration of Acceptance of Office.

4. Appointment of Vice Chairman

It was moved by County Councillor Peter Buckley, and seconded by County Councillor Edward Nash, that County Councillor Paul Rigby be appointed Vice-Chairman of the County Council.

There being no other nominations, it was:

Resolved: - That County Councillor Paul Rigby be appointed Vice-Chairman of the County Council until the Annual General Meeting of the Full Council in 2019.

County Councillor Rigby then took his seat and made his Declaration of Acceptance of Office.

5. Confirmation of the Minutes from the Meeting held on 22 February 2018

Resolved: - That the minutes of the meeting of Full Council held on 22 February 2018 be confirmed and signed by the Chairman.

6. Delegation of Pension Administration Functions to Lancashire County Council

County Councillor Geoff Driver moved a report setting out details of a proposal to delegate the pension administration function of the Lancashire Fire and Rescue Service to Lancashire County Council pursuant to s.101 Local Government Act 1972.

Resolved: - That:

- (i) Approval be given to the delegation of the pension administration function of the Lancashire Fire and Rescue Service to Lancashire County Council pursuant to s.101 Local Government Act 1972, as set out in the report, now presented;
- (ii) That the Director of Corporate Services, in consultation with the Head of the Pension Fund, be authorised to enter into an agreement with Local Pensions Partnership Limited providing for Local Pensions Partnership Limited to deliver the necessary services to enable the county council to undertake this function on behalf of Lancashire Fire and Rescue Service, as set out in the report, now presented.
- (iii) That the Director of Corporate Services, under the council's scheme of delegation arrangements, be authorised to approve the delegation of the pension administration function held by another public sector organisation to the county council, and following consultation with the Head of the Pension Fund, to enter into an agreement with Local Pensions Partnership Limited providing for Local Pensions Partnership Limited to deliver the necessary services to enable the county council to undertake this function on behalf of the public sector organisation, as set out in the report, now presented.

7. Report of the Audit, Risk and Governance Committee - Code of Corporate Governance 2018/19

County Councillor Edward Nash moved a report setting out the recommendation of the Audit, Risk and Governance Committee to approve the county council's updated Code of Corporate Governance 2018/19.

Resolved: - That the recommendation of the Audit, Risk and Governance Committee to approve the county council's updated Code of Corporate Governance 2018/19 as set out in the report, now presented, be approved.

8. Report of the Political Governance Working Group

County Councillor David O'Toole moved a report setting out the recommendations of the Political Governance Working Group.

County Councillor John Fillis proposed the following amendment, seconded by County Councillor Azhar Ali:

Approve the changes proposed by the Political Governance Working Group to the Constitution, as set out in the report, with the exception of recommendation 14 so that the current open time for motions at full council is maintained.

The amendment was put to the vote and was lost.

County Councillor David Whipp proposed the following further amendment, seconded by County Councillor David Howarth:

Add to Recommendation (i);

“except for the following” –

Recommendation (7) Retain existing S.O. in relation to questions at Full Council (S.O. 6.2)

“A councillor may put a question to a member of the cabinet or chair of a committee on any matter within their responsibility or within the terms of reference of the committee which does not appear on the agenda provided that notice has been received by the Chief Executive at least 48 hours before the meeting.”

Rec (9) Retain existing process in relation to supplementary questions at Question Time

Rec (14) No time limit on motions.

Rec (16) All county councillors to have the right to speak at cabinet and committees of the county council

The amendment was put to the vote and was LOST.

County Councillor Erica Lewis moved a further amendment in respect of Standing Order 15 (Page 51 of the agenda) to allow the Chairman to waive the Standing Order where a Councillor cannot sit as well as cannot stand. County Councillor O'Toole accepted the amendment and the substantive motion was then put to the vote and was carried. It was therefore:

Resolved: - That:

- (i) The changes proposed by the Political Governance Working Group to the Constitution with the addition of the amendment put forward by County Councillor Lewis, as set out in the report, now presented, be approved;
- (ii) The Director of Corporate Services be authorised to make any consequential changes to other parts of the Constitution arising from these changes, as set out in the report, now presented;
- (iii) The Constitution of the County Council for the year 2018/19 be approved, as set out in the report, now presented, and it be noted that it is subject to ongoing review by the Political Governance Working Group.

9. Membership of Committees and Related Appointments for 2018/19

County Councillor Geoff Driver moved a report setting out details of the membership of Committees and related appointments for 2018/19.

Resolved: - That:

- (i) The Constitution and Membership of the Committees of the county council for 2018/19, as set out at a) to the report, now presented, be approved;
- (ii) The review of political balances on committees, as set out in the report, now presented, be noted and that approval be given to the invitation to the Liberal Democrat and Independent groups to agree the allocation of the 9 available committee seats between them;
- (iii) The appointment of Chairs and Deputy Chairs of those committees for 2018/19, as set out at b) to the report and as follows, now presented, be approved;

Committee	Chair	Deputy
Urgency	G Driver	A Atkinson
Overview and Scrutiny		
Scrutiny Committee	D O'Toole	J Rear
External Scrutiny	E Nash	D Stansfield
Children's Services Scrutiny	A Kay	N Hennessy
Health Scrutiny	P Britcliffe	S Morris
Education Scrutiny	C Wakeford	M Dad
Other Committees		
Development Control	B Yates	P Rigby
Regulatory	J Eaton	M Barron
Audit, Risk and Governance	A Schofield	E Nash
Pension Fund	E Pope	A Schofield
Corporate Complaints	G Wilkins	A Gardiner
Student Support Appeals	C Wakeford	

Employment
Conduct
Lancashire Health and
Wellbeing Board

G Driver
A Atkinson
S Turner

A Atkinson
P Buckley
G Gooch

- (iv) The disestablishment of the Employment Appeals Committee, as set out at c) to the report, now presented, be approved;
- (v) The appointment of David Owen to the Lancashire Local Pension Board as a Scheme Member representative, as set out at d) to the report, now presented, be noted.

10. Police and Crime Panel for Lancashire - Appointment of a County Council Representative for 2018/19

County Councillor Albert Atkinson moved a report asking Full Council to approve the appointment of one County Councillor to serve on the Police and Crime Panel for Lancashire until the Annual Meeting of Full Council in 2019.

County Councillor Atkinson proposed County Councillor Geoff Driver be appointed as the County Council's representative, seconded by County Councillor Graham Gooch.

County Councillor Azhar Ali proposed County Councillor Lorraine Beavers be appointed as the County Council's representative, seconded by County Councillor John Fillis.

County Councillor David Whipp proposed County Councillor Graham Gooch be appointed as the County Council's representative, seconded by County Councillor David Howarth. At this point, County Councillor Gooch indicated that he did not wish to accept his nomination.

On being put to the vote the nomination of County Councillor Lorraine Beavers was LOST. On being put to the vote, the nomination of County Councillor Geoff Driver was CARRIED. It was therefore:

Resolved: - That County Councillor Geoff Driver be appointed to serve on the Police and Crime Panel for Lancashire until the Annual Meeting of Full Council in 2019.

11. Lancashire Combined Fire Authority - Appointment of County Council Representatives for 2018/19

County Councillor Geoff Driver moved a report asking Full Council to approve the appointment of 19 members to serve on the Lancashire Combined Fire Authority until the Annual Meeting of the Full Council in 2019 on the basis of 10 Conservative members, 7 Labour members, 1 Liberal Democrat member and 1 Independent member.

Resolved: - That:

The following Members be appointed to serve on the Lancashire Combined Fire Authority until the annual meeting of the Full Council in 2019:

Conservative (10)	Labour (7)	Liberal Democrat (1)	Independent (1)
P Britcliffe I Brown S Clarke J Eaton A Kay D O'Toole M Perks J Shedwick D Stansfield G Wilkins	L Beavers F De Molfetta N Hennessy S Holgate T Martin M Parkinson M Tomlinson	D Howarth	L Oades

12. Appointments to the Local Government Association - General Assembly, and Special Interest Group on Coastal Issues for 2018/19

County Councillor Geoff Driver moved a report asking the Full Council to approve representatives to serve on the Local Government Association's General Assembly for 2018/19 and to attend the Annual General Meeting of the General Assembly in Birmingham on 3 July 2018. The Full Council was also asked to appoint one representative to serve on the LGA Special Interest Group on Coastal Issues for 2017/18.

Resolved; - That:

- (i) County Councillors Geoff Driver, Albert Atkinson, Susie Charles and Azhar Ali be appointed to serve on the LGA General Assembly for 2018/19;
- (ii) The County Councillors set out at (i) above, be authorised to attend the Annual Meeting of the Assembly to be held in Birmingham on 3 July 2018, and that the County Council's 12 votes be carried by County Councillor Geoff Driver;
- (iii) County Councillor Stephen Clarke be appointed as the County Council's representative to serve on the Special Interest Group on Coastal Issues for 2018/19.

13. Report of the Cabinet (Part B)

County Councillor Geoff Driver moved the report of the Cabinet from its meetings on 8 March, 12 April and 10 May 2018.

Resolved: - That the report of the Cabinet, now presented, be noted.

14. Report of Urgent Key Decisions

County Councillor Geoff Driver moved the report of urgent Key Decisions taken since the last meeting of Full Council.

Resolved: - That the report of urgent Key Decisions taken since the last meeting of Full Council, now presented, be noted.

15 (a) The Urgency Committee

County Councillor Geoff Driver moved the report of the Urgency Committee setting out details of decisions taken by the Interim Chief Executive and Director of Resources under the County Council's Urgent Business Procedure on behalf of the Urgency Committee.

Resolved: - That the report of the Urgency Committee, now presented, be noted.

15 (b) The Audit, Risk and Governance Committee

County Councillor Edward Nash moved the report of the Audit, Risk and Governance Committee from its meeting on 30 April 2018.

Resolved: - That the report of the Audit, Risk and Governance Committee, now presented, be noted.

15 (c) The Pension Fund Committee

County Councillor Eddie Pope moved the report of the Pension Fund Committee from its meeting on 23 March 2018.

Resolved: - That the report of the Pension Fund Committee, now presented, be noted.

15 (d) The Overview and Scrutiny Committees

County Councillor David O'Toole moved the report of the Overview and Scrutiny Committees from their meetings as follows:

- Children's Services Scrutiny Committee - 14 March and 11 April 2018
- Education Scrutiny Committee - 27 March and 25 April 2018
- External Scrutiny Committee - 6 March 2018
- Health Scrutiny Committee - 5 March and 17 April 2018
- Internal Scrutiny Committee - 16 March 2018

Resolved: - That the report of the Overview and Scrutiny Committees, now presented, be noted.

16. Report of the Lancashire Combined Fire Authority

County Councillor Frank De Molfetta moved the report of the Lancashire Combined Fire Authority from its meetings on 19 February and 23 April 2018.

Resolved: - That the report of the Lancashire Combined Fire Authority, now presented, be noted.

17. Notices of Motion submitted under Procedural Standing Order 14.2.1(a) (Part C)

1. It was moved by County Councillor Frank De Molfetta and seconded by County Councillor David O'Toole that:

Lancashire Combined Fire and Rescue Authority remains committed to delivering the best possible service to Lancashire's communities, with the resources it has available. The county council notes that the fire and rescue authority continues to work productively and effectively with a range of stakeholders and that the fire and rescue authority also acknowledges the new statutory duty to collaborate with other emergency services, while recognising many initiatives were already in place or in development irrespective of this mandate.

The county council remains confident that current governance arrangements present the best way to deliver a fire and rescue service for Lancashire's communities, and notes that the fire and rescue authority will provide the information required for the work proposed by the police and crime commissioner, which it believes will evidence that collaborative opportunities are already being effectively progressed within existing structures.

Consequently, this council is opposed to any proposals that transfer any current responsibilities of the fire and rescue authority in Lancashire to the police and crime commissioner.

Lancashire County Council therefore asks the interim Chief Executive and Director of Resources to write to the Police and Crime Commissioner and the Home Secretary explaining this view, sending copies to all Lancashire members of parliament.

On being put to the vote the motion was CARRIED and it was:

Resolved: - That:

Lancashire Combined Fire and Rescue Authority remains committed to delivering the best possible service to Lancashire's communities, with the resources it has available. The county council notes that the fire and rescue authority continues to work productively and effectively with a range of stakeholders and that the fire and rescue authority also acknowledges the new statutory duty to collaborate with other emergency services, while recognising many initiatives were already in place or in development irrespective of this mandate.

The county council remains confident that current governance arrangements present the best way to deliver a fire and rescue service for Lancashire's communities, and notes that the fire and rescue authority will provide the information required for the work proposed by the police and crime commissioner, which it believes will evidence that collaborative opportunities are already being effectively progressed within existing structures.

Consequently, this council is opposed to any proposals that transfer any current responsibilities of the fire and rescue authority in Lancashire to the police and crime commissioner.

Lancashire County Council therefore asks the interim Chief Executive and Director of Resources to write to the Police and Crime Commissioner and the Home Secretary explaining this view, sending copies to all Lancashire members of parliament.

2. It was moved by County Councillor John Potter and seconded by County Councillor David Howarth that:

Lancashire County Council notes:

The disappointment felt by many Lancashire residents, parents and teachers, over the government announcement of a £50m fund to help grammar schools expand at a time when school budgets are very tight; and the prospect of new schools potentially being fully selective on religious grounds.

The clear evidence produced by the Institute of Fiscal Studies (IFS) that grammar schools do not improve social mobility. The conclusion of the IFS is that grammar schools may offer an opportunity to improve and stretch the brightest pupils, but it is likely to come at the cost of increasing inequality.

We further note that schools in partnership with Lancashire County Council could create a new generation of voluntary aided faith schools that would have the ability to be fully selective on grounds of religion.

Lancashire County Council believes:

That while we welcome the ability of councils to open new schools, the focus should not be on wholly selective, faith-based or free schools.

That the £50m fund should be used instead to help our struggling state schools and that the Government should repeal the rule that all new-state funded schools must be free schools or academies.

Lancashire County Council resolves:

To instruct the interim Chief Executive and Director of Resources to:

- (i) Write to the Secretary of State for Education to request a review of this initiative.
- (ii) Write to Lancashire MPs asking them to support the terms of this resolution.

The following amendment was proposed by County Councillor Susie Charles and seconded by County Councillor Philippa Williamson:

Lancashire County Council notes the government announcement of a £50m fund to help grammar schools expand.

We further note that schools in partnership with Lancashire County Council could create a new generation of voluntary aided faith schools that would have the ability to be fully selective on grounds of religion

We welcome the ability of councils to open new schools and instruct the interim Chief Executive and Director of Resources to write to the Secretary of State for Education to welcome the opportunity and new funding and to clarify how this new money can be best used for the benefit of children and young people in Lancashire.

The amendment was put to the vote and was CARRIED and became the substantive motion. The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

Lancashire County Council notes the government announcement of a £50m fund to help grammar schools expand.

We further note that schools in partnership with Lancashire County Council could create a new generation of voluntary aided faith schools that would have the ability to be fully selective on grounds of religion

We welcome the ability of councils to open new schools and instruct the interim Chief Executive and Director of Resources to write to the Secretary of State for Education to welcome the opportunity and new funding and to clarify how this new money can be best used for the benefit of children and young people in Lancashire.

3. It was moved by County Councillor Gina Dowding and seconded by County Councillor Shaun Turner that:

Lancashire County Council celebrates the success of ME (Myalgic Encephalomyelitis) Awareness Week, which ran from 6 to 12 May 2018 and acknowledges that people with ME, their families and ME organisations worked hard during the week to highlight the experience of people with ME/CFS (Chronic Fatigue Syndrome), and thanks all those with ME who attended events, such as

the Missing from Morecambe event, and Lancaster City Council for lighting up the Ashton Memorial in Lancaster in blue to raise awareness of this debilitating illness.

Lancashire County Council notes that an Early Day Motion had earlier been launched by Carol Monaghan MP:

"That this House recognises Myalgic Encephalomyelitis (ME) Awareness Week, from 6 to 12 May 2018 which aims to highlight the impact this invisible illness has on 250,000 people across the UK; recognises the fantastic work campaigners and charities are doing to highlight ME as a physical condition which is not all in the mind; acknowledges the detrimental effect of the PACE trials and its results, and the work which is being done to reverse this; and encourages people to go blue for ME across the week, to further bring this illness out of the shadows and into the spotlight".

Lancashire County Council therefore resolves, in support of the hundreds of people in Lancashire living with ME, to request that the interim Chief Executive and Director of Resources writes to all Lancashire MPs asking them to support any efforts to relieve the suffering of people with ME and encourage debate in Parliament on issues relating to ME including:

- Medical Education
- Need for an Early and Accurate Diagnosis
- NICE guideline review
- The PACE trial
- NHS services postcode lottery
- Problems relating to children (child care facilities)
- Severe ME (lack of domiciliary services and specialised units and difficulties accessing social care)
- DWP benefits
- Biomedical research

On being put to the vote the motion was CARRIED and it was:

Resolved: - That:

Lancashire County Council celebrates the success of ME (Myalgic Encephalomyelitis) Awareness Week, which ran from 6 to 12 May 2018 and acknowledges that people with ME, their families and ME organisations worked hard during the week to highlight the experience of people with ME/CFS (Chronic Fatigue Syndrome), and thanks all those with ME who attended events, such as the Missing from Morecambe event, and Lancaster City Council for lighting up the Ashton Memorial in Lancaster in blue to raise awareness of this debilitating illness.

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"That this House recognises Myalgic Encephalomyelitis (ME) Awareness Week, from 6 to 12 May 2018 which aims to highlight the impact this invisible illness has on 250,000 people across the UK; recognises the fantastic work campaigners and charities are doing to highlight ME as a physical condition which is not all in the mind; acknowledges the detrimental effect of the PACE trials and its results, and the work which is being done to reverse this; and encourages people to go blue for ME across the week, to further bring this illness out of the shadows and into the spotlight".

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- Medical Education
- Need for an Early and Accurate Diagnosis
- NICE guideline review
- The PACE trial
- NHS services postcode lottery
- Problems relating to children (child care facilities)
- Severe ME (lack of domiciliary services and specialised units and difficulties accessing social care)
- DWP benefits
- Biomedical research

4. It was moved by County Councillor David Whipp and seconded by County Councillor David Howarth that:

Council notes the reaction to proposed staffing changes at libraries in Pendle as a consequence of standardisation of library opening hours.

In view of the considerable concern expressed by library users, particularly in Colne, council requests that the portfolio holder reviews this issue in the hope of achieving a more acceptable outcome.

The following amendment was proposed by County Councillor Peter Buckley and seconded by County Councillor Joe Cooney:

Council notes the reaction to proposed staffing changes at libraries in Pendle as a consequence of standardisation of library opening hours.

Council is recommended to:

- Acknowledge the dedication and hard work of library staff across the County.
- Note that staff transfers between libraries are a necessary function of operational management, in accordance with established HR policies and procedures.

- Note that reopening of Barrowford library in January and the forthcoming reopening of Earby library increases library provision in Pendle by over 20%.
- Note that the revised Premises Use Policy provides additional flexibility for accessing library buildings outside of core opening times.
- Note the standardisation of library hours across the County into four Bands increases the cumulative total opening hours at a reduced cost to the taxpayer.
- Note that no member of library staff has been made compulsory redundant as part of the standardisation of library opening hours process.

The amendment was put to the vote and was CARRIED and became the substantive motion. The substantive motion was then put to the vote and it was CARRIED. It was therefore:

Resolved: - That:

Council notes the reaction to proposed staffing changes at libraries in Pendle as a consequence of standardisation of library opening hours.

Council is recommended to:

- Acknowledge the dedication and hard work of library staff across the County.
- Note that staff transfers between libraries are a necessary function of operational management, in accordance with established HR policies and procedures.
- Note that reopening of Barrowford library in January and the forthcoming reopening of Earby library increases library provision in Pendle by over 20%.
- Note that the revised Premises Use Policy provides additional flexibility for accessing library buildings outside of core opening times.
- Note the standardisation of library hours across the County into four Bands increases the cumulative total opening hours at a reduced cost to the taxpayer.
- Note that no member of library staff has been made compulsory redundant as part of the standardisation of library opening hours process.

5. It was moved by County Councillor Paul Greenall and seconded by County Councillor Gina Dowding that:

This Council notes the recent election of a new Conservative administration on Pendle Borough Council and that this administration was elected on a manifesto pledge to: “Look to establish a new Unitary Authority for Pennine Lancashire, this would ensure decisions on areas such as Highways, Education and Social Care are taken by one Council, closer to home”.

In recognition of this mandate, this Council instructs the interim Chief Executive and Director of Resources (and relevant county council officers) to co-operate positively with Pendle Borough Council (and any other interested parties within Lancashire), in order to help in the establishment of a new Unitary Authority for Pennine Lancashire.

The following amendment was proposed by County Councillor Joe Cooney and seconded by County Councillor Christian Wakeford:

This Council notes the recent election of a new Conservative administration on Pendle Borough Council and that this administration was elected on a manifesto pledge to:

“Look to establish a new Unitary Authority for Pennine Lancashire, this would ensure decisions on areas such as Highways, Education and Social Care are taken by one Council, closer to home”.

Council welcomes the new administration of Pendle Borough Council and notes discussions on Unitary Authority status will shortly be held across all parties in East Lancashire.

Council therefore resolves to await the outcome of these discussions and any firm proposals being put forward for consideration.

The amendment was accepted and became the substantive motion. The substantive motion was then put to the vote and was CARRIED. It was therefore:

Resolved: - That:

This Council notes the recent election of a new Conservative administration on Pendle Borough Council and that this administration was elected on a manifesto pledge to:

“Look to establish a new Unitary Authority for Pennine Lancashire, this would ensure decisions on areas such as Highways, Education and Social Care are taken by one Council, closer to home”.

Council welcomes the new administration of Pendle Borough Council and notes discussions on Unitary Authority status will shortly be held across all parties in East Lancashire.

Council therefore resolves to await the outcome of these discussions and any firm proposals being put forward for consideration.

Angie Ridgwell
Interim Chief Executive and
Director of Resources

County Hall
Preston

Meeting of the Full Council
Meeting to be held on Thursday, 19 July 2018

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected:
(All Divisions);

Report of the Cabinet (Part A)
(Annex 1 refers)

Contact for further information:
Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer,
dave.gorman@lancashire.gov.uk

Executive Summary

Full Council is asked to consider the recommendations of Cabinet in respect of the proposed changes to the County Council's Minimum Revenue Provision. The full report to Cabinet is attached at Annex 1.

Recommendation

That Full Council considers the Cabinet's recommendations in respect of the proposed changes to the County Council's Minimum Revenue Provision.

As the Full Council agenda has been published prior to the meeting of Cabinet on 12 July 2018, the recommendations of the Cabinet will be reported to Full Council at the meeting.

Background and Advice

At its meeting on 12 July 2018, Cabinet will consider proposed changes to the County Council's Minimum Revenue Provision for 2017/18 and 2018/19. The full report to Cabinet is attached at Annex 1.

As the Full Council agenda has been published prior to the meeting of Cabinet on 12 July 2018, the recommendations of the Cabinet will be reported to Full Council at the meeting.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

As set out in the report to Cabinet at Annex 1.

**Local Government (Access to Information) Act 1985
List of Background Papers**

Paper	Date	Contact/Tel
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N/A

Reason for inclusion in Part II, if appropriate

N/A

Annex 1

Report to the Cabinet

Meeting to be held on Thursday, 12 July 2018

Report of the Chief Executive and Director of Resources

Part I

Electoral Division affected:
(All Divisions);

Changes to the County Council's Minimum Revenue Provision Policies

Contact for further information:

Neil Kissock, Tel: (01772) 536154, Director of Finance,
neil.kissock@lancashire.gov.uk

Executive Summary

The Local Authorities (Capital Finance and Accounting) Regulations 2003 require local authorities to charge to their revenue account in each financial year a minimum amount to finance capital expenditure. This is commonly referred to as Minimum Revenue Provision.

In the context of significant medium term financial pressures the council continues to review the efficiency and effectiveness of all aspects of spend. As part of this review, and with advice from the Local Government Association, the council has reassessed the expenditure that is required under statute relating to a prudent Minimum Revenue Provision.

This report proposes changes to the county council's Minimum Revenue Provision policy statements for the years 2017/18 and 2018/19 including a change to the method used to calculate Minimum Revenue Provision.

Based on the proposed policy, the county council has created an historic over provision of Minimum Revenue Provision of c£134m and as a consequence of this will reduce its future annual provision until the over provision has been recovered or it is deemed appropriate to set additional monies aside. It is estimated that this could result in a reduced charge for 14 years from 2017/18.

The immediate financial effect of these changes is a saving of £13.2m in 2017/18 and £9.4m in 2018/19. The council will continue to review its provisioning policy annually in the years thereafter to identify whether there is a need to make a provision, or whether there are further opportunities to save whilst ensuring statutory obligations are met.

Recommendation

Cabinet recommends to Full Council revised Minimum Revenue Provision policy statements for both 2017/18 and 2018/19, utilising the annuity method to calculate the Minimum Revenue Provision of both supported and self-financed capital expenditure.

Background and Advice

The Local Authorities (Capital Finance and Accounting) Regulations 2003 ("the regulations") require local authorities to charge to their revenue account in each financial year a minimum amount to finance the cost of capital expenditure. This is commonly referred to as Minimum Revenue Provision. The Minimum Revenue Provision and the amount set aside each year must be "prudent".

In establishing the annual Minimum Revenue Provision, there is no specific approach prescribed for determining a prudent charge and local authorities are required to have regard to guidance issued by the Secretary of State. This guidance categorises the council's capital expenditure as either 'supported' or 'self-financed'. The 'supported' element relates to that for which historically central government provided funding through the Revenue Support Grant. Self-financed is where no grant support is received.

The four approaches to calculating the annual provision, set out in the Ministry of Housing, Communities & Local Government guidance, are identified as:

- Regulatory
- Reducing balance
- Asset Life
- Depreciation

Existing policy

The Minimum Revenue Provision charge for self-financed capital expenditure has been calculated based on the life of the assets. This was one of the methodologies outlined in the Ministry of Housing, Communities & Local Government guidance and initially this was applied on a straight line method to most schemes. However, in 2015/16 this was changed to an annuity method which is the cheapest Minimum Revenue Provision option in the early years but once interest costs are taken into account maintains a constant impact on the revenue account over the useful life of the asset being financed.

For supported capital expenditure the Minimum Revenue Provision charge was initially set in legislation at a rate of 4% and it was the amount assumed in the calculations used for distributing the Revenue Support Grant between authorities. With the changes in local government financing it was decided by Full Council in 2015/16 that it would be more appropriate to consider the length of time it is anticipated the assets have an economic benefit. Consistent with the county

council's depreciation policy it was deemed appropriate for the Minimum Revenue Provision charge relating to the supported capital expenditure to be distributed over 50 years on a straight line basis under the asset life method.

Proposed changes

Under the regulations, the overriding principle is that the council must make a prudent Minimum Revenue Provision. However, the council is also obligated to make decisions that present good value for money and must approve a balanced budget each year.

In the context of significant medium term financial pressures the council continues to review the efficiency and effectiveness of all aspects of spend. As part of this review the council has reassessed the expenditure that is required under statute relating to Minimum Revenue Provision to identify the level of provision that would satisfy the requirement for a prudent provision to be made.

The council has also requested the Local Government Association to act as "critical friend" and provide assurance that the council has taken all reasonable steps as it continues to develop a long term sustainable strategic solution to its financial challenges. As part of this work, the charge made for Minimum Revenue Provision was identified as an area for further consideration. In particular, whether the flexibilities in relation to Minimum Revenue Provision overprovision were being fully utilised within the prevailing regulation and guidance.

For the financial year commencing 1st April 2018, new regulations introduce restrictions to Minimum Revenue Provision such that a *"change in method can never give rise to an overpayment in respect of previous years, and should not result in a local authority making a reduced charge or a charge of £nil for the accounting period in which the change is made, or in any subsequent period, on the grounds that it needs to recover overpayments of Minimum Revenue Provision relating to previous years."*

The calculation methodologies set out in the Ministry of Housing, Communities & Local Government guidance have been explored and it has been identified that if the council adopted the annuity method for both supported and self-financed capital expenditure from 2007/08 an overpayment of Minimum Revenue Provision would accrue. Based on the proposed policy change to be applied in 2017/18 the estimated amount overprovided up to 2016/17 is c£129m on the supported capital expenditure and c£5m relating to self-financed capital expenditure, totalling c£134m overall.

It is not permissible to have a negative Minimum Revenue Provision, as such, the total c£134m cannot simply be reduced from the 2017/18 Minimum Revenue Provision value, and would need to be reduced from future Minimum Revenue Provision budgets. It is estimated that this could result in a reduced charge for 14 years from 2017/18, until the overpayment has been recovered.

Proposed policy costs

For illustrative purposes, a comparison of the Minimum Revenue Provision charge before and after the proposed change is shown in the following table for the next 6 years. The main change is in supported capital expenditure due to the application retrospectively of the annuity method policy, commencing 2007/08.

	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
	£m	£m	£m	£m	£m	£m
<u>Self-financed</u>						
Current basis	4.352	3.890	4.015	4.144	4.277	4.414
Proposed	0	3.402	4.241	4.376	4.515	4.659
Difference	-4.352	-0.488	0.226	0.232	0.238	0.245
<u>Supported</u>						
Current basis	8.887	8.887	8.887	8.887	8.887	8.887
Proposed	0	0	0	0	0	0
Difference	-8.887	-8.887	-8.887	-8.887	-8.887	-8.887
Total Difference	-13.239	-9.375	-8.661	-8.655	-8.649	-8.642

Consultations

Given the changes to the 2017/18 policy are being proposed after the end of the financial year to which they relate, leading counsel opinion was sought on three counts:

1. Whether it would be lawful for the county council to vary its Minimum Revenue Provision policy statement at this point in time, i.e. after the end of the financial year but before the accounts for 2017/18 have been finalised;
2. Whether the proposed changes to the county council's Minimum Revenue Provision policy statement for 2017/18 would be in accordance with the applicable statutory guidance and satisfy the obligation under the regulations;
3. Whether the fact that the Minimum Revenue Provision policy statement for 2018/19 has been approved by Full Council previously, would constrain the council's ability to amend its Minimum Revenue Provision policy statement for the year 2017/18.

Counsel has confirmed that in his view the council would be acting lawfully in making its proposed variations.

Implications:

This item has the following implications, as indicated:

Financial Implications

The financial effect of the recommendations in this report is a saving of £13.2m in 2017/18 and £9.4m in 2018/19. The amount saved in 2017/18 will form a contribution to reserves in 2017/18. The saved amount in 2018/19 will form an underspend on

the capital financing budget in that year. There will continue to be a Minimum Revenue Provision charge for schemes that have always been on an annuity basis and for the impact of new capital expenditure incurred.

Reductions in Minimum Revenue Provision increase the overall net cost of borrowing for the council. However, the overpayment of Minimum Revenue Provision deprives the council of revenue funds which it would otherwise have been able to use to carry out its other responsibilities. The Minimum Revenue Provision policy therefore needs to balance these two competing requirements and the council will continue to review its provisioning policy annually to identify whether there is a need to make a provision, or whether there are further opportunities to save whilst ensuring statutory obligations are met.

Risk management

Based on the statutory guidance, failure to agree a change in policy before the closure of the 2017/18 accounts will prohibit the ability to make the proposed changes in future. Under the regulations, the overriding principle is that the council must make a prudent Minimum Revenue Provision. However, the council is also obligated to make decisions that present good value for money and must approve a balanced budget on an annual basis.

List of Background Papers

Paper	Date	Contact/Tel
DCLG Guidance on Minimum Revenue Provision	February 2012	Khadija Saeed/(01772) 536195
Statutory Guidance on Minimum Revenue Provision	Updated February 2018	
Lancashire County Council Minimum Revenue Provision Statement 2015/16	February 2015	
Lancashire County Council Minimum Revenue Provision Statement 2016/17	February 2016	
Lancashire County Council Minimum Revenue Provision Statement 2017/18	February 2017	
Lancashire County Council Minimum Revenue Provision Statement 2018/19	February 2018	
Reason for inclusion in Part II, if appropriate		
N/A		

Meeting of the Full Council
Meeting to be held on Thursday, 19 July 2018

Report submitted by: Head of Legal and Democratic Services

Part A

Electoral Division affected:
None;

Appointment to Independent Remuneration Panel

Contact for further information:
Chris Mather, Tel: (01772) 533559, Democratic Services Manager,
chris.mather@lancashire.gov.uk

Executive Summary

This report proposes the reappointment of a member of the Independent Remuneration Panel.

Recommendation

The Full Council is asked to approve the reappointment of Mr Dennis Mendoros OBE, DL, as a member of the Independent Remuneration Panel for a further four years until 5 October 2022.

Background and Advice

The County Council is required by Regulations to put in place a Remuneration Panel to make recommendations to the Authority about the allowances to be paid to members and co-opted members of the County Council. The existing members of the Panel are:

Name	Appointment Expiry Date
Dennis Mendoros, OBE, DL	5 October 2018
Mrs Irene Divine	28 March 2021
Terence Whitehead	28 March 2021
Keith Leaver	28 March 2021

Members of the Panel are appointed for a four-year period. Whilst the Panel's Terms of Reference enable a member to be appointed for a second term of office, there is nothing in Regulations to prevent a member from being re-appointed beyond a second term. Mr Dennis Mendoros has extensive knowledge and experience of the Council's Members' Allowance Scheme and because of this the Full Council has

previously approved the re-appointment of Mr Mendoros for a third term which is due to expire on 5 October 2018.

Mr Mendoros has confirmed that he would wish to continue to serve on the Panel. It is therefore proposed that Mr Mendoros be reappointed to serve on the Panel for a further four years until 5 October 2022. Experience shows that a more detailed review of the Members' Allowance Scheme is undertaken following County Council elections and the reappointment of Mr Mendoros would provide continuity and expertise particularly after the next elections in 2021.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

No significant risks have been identified.

Financial

Members of the Panel receive an annual allowance of £390 per annum plus travel costs.

Local Government (Access to Information) Act 1985

List of Background Papers

Paper	Date	Contact/Directorate/Ext
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Nil		
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Reason for inclusion in Part II, if appropriate

N/A

Meeting of the Full Council
Meeting to be held on Thursday, 19 July 2018

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected:
None;

Report of the Cabinet (Part B)

Contact for further information:
Ryan Hyde, Tel: (01772) 536212, Business Support Officer,
ryan.hyde@lancashire.gov.uk

Executive Summary

The report of the Cabinet from its meeting on 14 June 2018.

Recommendation

That the report of the Cabinet, as now presented, be noted.

Background and Advice

The agenda and minutes of the meetings below may be viewed on the County Council's website [here](#).

Meeting 14 June 2018

Proposals Relating to Libraries (Lytham)

Resolved: That:

- i. A full library service be established at Lytham Assembly Rooms.
- ii. An allocation to fund capital works as set out in the report to establish a library service in Lytham to be funded from the Libraries Re-instatement Capital Allocation of £1.571m.
- iii. An Agreement for the establishment of the library in the Lytham Assembly Rooms be entered into.
- iv. The county council's interest in the Lytham Institute be surrendered.

Procurement Report – Request Approval to Commence Procurement Exercises

Resolved: That the commencement of the procurement exercises for the following areas be approved:

- i. Fuel cards.
- ii. Supply and distribution of rock salt.

Terms and Conditions Budget Saving – Consultation Outcome

Resolved: That the outcome of the consultation be noted and the approach contained within the report to target delivery of the £5m savings, which does not require any changes to employment terms and conditions, be agreed.

The County Council's Financial Position – 2017/18 Outturn

Resolved: That:

- i. The council's final revenue and capital outturn position for 2017/18 be noted.
- ii. The transfer of the 2017/18 underspend to the transitional reserve be approved.

Review of Registration Ceremony Fees

Resolved: That the ceremony fees as set out in the report be agreed and implemented from 1 September 2018.

A674 Chorley Rd, Withnell/Blackburn New Rd, Wheelton/Millennium Way, Chorley – (50mph speed limit and restricted road (30mph speed limit))

Resolved: That the making of a Speed Limit Order which introduces 50mph speed limit and 30mph restricted road status on (A674) Chorley Road, Blackburn New Road and Millennium Way, Chorley (and associated revocations) as set out in the report be approved.

Lancashire County Council (Various Roads, Chorley, Fylde, Hyndburn, Preston, Ribble Valley, Rossendale, West Lancashire) (Revocations and 20mph, 30mph, 40mph, 50mph Speed Limits) Order 201*

Resolved: That the proposals for speed restrictions on various lengths of road within the Chorley, Fylde, Hyndburn, Preston, Ribble Valley, Rossendale and West Lancashire Districts as set out in the report be approved.

Proposed Changes to the Highways and Transport Capital Programmes

Resolved: That the proposed amendments to the Highways and Transport Capital Programmes be approved.

Awarding of Small Grants to Third Sector Groups which are Registered with the Children and Family Wellbeing Service, including Grants to Individual Young People

Resolved: That:

- i. The recommendations of the District Youth Councils on the applications for grants from third sector groups which are registered with the Children and Family Wellbeing Service, as set out in the report, be approved.
- ii. The narrative below is included in all future Small Grant Application Forms.

"Monitoring and Reporting:

The organisation will be required to produce a performance report at the end of the project which demonstrates the impact of the project and should include details of how many children/young people have accessed the project; how the funding was spent; what outcomes have been achieved."

Corporate Parenting Board – Revised Terms of Reference

Resolved: That:

- i. The Corporate Parenting Board's revised Terms of Reference, as set out in the report, be approved.
- ii. The revised Corporate Parenting Strategy and Pledge be presented to Cabinet for approval in September 2018.

Budget Option Consultation: Lower-level Advocacy Services

Resolved: That the implementation of a 50% reduction in the budget for lower-level advocacy for the remainder of the current contract be approved.

Implementation of the Care Act 2014 – Approval of Revised Adult Social Care Policies and Procedures

Resolved: That the following policies, as set out in the report, be approved:

- i. Care and Support Planning.
- ii. Continuity of Care.

Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II, if appropriate		
N/A		

Meeting of the Full Council
Meeting to be held on Thursday, 19 July 2018

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected:
None;

Report of an Urgent Key Decision

Contact for further information:
Dave Gorman, Tel: (01772) 534261, Senior Democratic Services Officer,
dave.gorman@lancashire.gov.uk

Executive Summary

It is a requirement of Standing Order C22 that any urgent Key Decisions taken under the provisions of Standing Order C21 must be reported to Full Council for information. This report presents details of an urgent Key Decision taken since the last meeting of Full Council.

Recommendation

That the report of an urgent Key Decision, as now presented, be noted.

Background and Advice

It is a requirement of Standing Order C22 that any urgent Key Decision taken under the provisions of Standing Order C21, must be reported to Full Council for information. The following urgent Key Decision has been taken since the last meeting of Full Council:

The following urgent decision was taken by the Leader of the County Council, on behalf of Cabinet, on 25 May 2018:

Settlement of Claim

The Leader of the County Council approved the recommendation as set out in the full report.

This decision was implemented immediately for the purposes of Standing Order C29 as any delay could have adversely affected the execution of the county council's responsibilities. The reasons for this were set out in the report.

This decision was taken under Part II. The full report is not available for publication as it contains exempt information as defined in Paragraphs 1, 2 and 3 of Part 1 of Schedule 12A to the Local Government Act, 1972. The report contains information relating to an individual; information which is likely to reveal the identity of an individual; and information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interests in disclosing the information.

Local Government (Access to Information) Act 1985
List of Background Papers

Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II, if appropriate		
N/A		

Meeting of the Full Council
Meeting to be held on Thursday, 19 July 2018

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected:
None;

The Pension Fund Committee
(Annex 1 refers)

Contact for further information:
Mike Neville, Tel: (01772) 533431, Senior Democratic Services Officer,
mike.neville@lancashire.gov.uk

Executive Summary

The report of the Pension Fund Committee from its meeting held on 8 June 2018 is attached at Annex 1.

The agenda, reports and minutes of the meeting are available to view [here](#).

Members can also contact officers specified in individual reports for further information.

Recommendation

That the report of the Pension Fund Committee, as now presented, be noted.

Local Government (Access to Information) Act 1985
List of Background Papers

Paper	Date	Contact/Tel
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N/A		
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Reason for inclusion in Part II, if appropriate		
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N/A		
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Annex 1

Meeting of the Full Council - 19 July 2018

Report of the Pension Fund Committee held on 8 June 2018

Chair: County Councillor Eddie Pope

Part I (Open to the Press and public)

Constitution, Membership and Terms of Reference of the Committee.

A report was presented on decisions taken by full council on the 24th May 2018 in relation to the constitution and Chair/Deputy Chair of the Committee.

Resolved:

1. That the current membership of the Committee, as set out below, is noted.

County Councillors

J Burrows	J Mein
S Clarke	E Pope (Chair)
G Dowding	A Riggott
C Edwards	A Schofield (Deputy Chair)
K Ellard	K Snape
T Martin	A Snowden

Voting co-opted members

Mr P Crewe - Trade Unions
Mr J Tattersall - Trade Unions
Councillor M Smith - Blackpool Council
Councillor R Whittle - Blackburn with Darwen Council
Councillor D Borrow - District, Borough and City Councils
Councillor I Moran - District Borough and City Councils
Ms J Eastham - FE/HE Institutions

2. That the current Terms of Reference of the Committee, as set out in the Minute Book, is noted.

Minutes of the Meeting held on the 23rd March 2018

The Head of Fund informed the meeting that as the consultation with employers on the Pension Administration Strategy Statement had been delayed a report on the outcome would now be presented to the next meeting.

In response to a query regarding the reference to reducing pay differentials in Section 4a of the Responsible Investment Policy approved at the last meeting it was suggested that the matter be referred to the Responsible Investment Working Group for consideration.

Resolved:

1. That the Minutes of the meeting held on the 23rd March 2018 are confirmed as an accurate record and signed by the Chair.
2. That a report on the outcome of the consultation with employers regarding the Pension Administration Strategy Statement be presented to the meeting on the 5th July 2018.
3. That the Responsible Investment Working Group consider whether the reference to reducing pay differentials in Section 4a of the Responsible Investment Policy should be included within the 'Improving Employment Practices' priority area.

Lancashire Local Pension Board - Annual Report 2017/18

The Chair of the Lancashire Local Pension Board, presented the 2017/18 Annual Report of the Board and highlighted key activity by the Board during the year. It was noted that once approved the report would be incorporated into the LCPF Annual Report which would be presented to the Committee on the 5th July 2018.

Resolved: That the 2017/18 Annual Report of the Lancashire Local Pension Board, as presented, is approved.

Annual Governance Statement 2017/18

The Head of Fund presented a report on the Annual Governance Statement for 2017/18 and highlighted the actions planned for 2018/19 as set out in Statement.

Resolved: That the contents of the Annual Governance Statement for 2017/18, as set out in Appendix 'A' to the report presented, is noted.

Annual Administration Report 2017/18

A report was presented on the Annual Administration Report for 2017/18 which set out the performance of the pension administration services to LCPF against standards and targets set over the year to 31st March 2018.

Resolved: That the Annual Administration Report for 2017/18, as set out at Appendix 'A' to the report presented, is noted.

2017/18 Full year budget monitoring report

A report was presented on the income and expenditure of the Lancashire County Pension Fund for the year from 1st April 2017 to 31st March 2018 together with a comparison to the budget for the same period.

In response to queries regarding apparent increases in management fees the Head of Fund reported that as more investment managers had signed up to the CIPFA transparency code the availability of information regarding non invoiced

fees had increased. It was reported that whilst the current budget monitoring position indicated an increase in expenses the figures were under review and the remaining variance was considered to be due to the result of greater transparency of fee reporting in the current year.

Resolved:

1. That the analysis of variances between actual and budgeted financial results for the year ended 31st March 2018, as set out in the report presented, is noted.
2. That a detailed report on the findings of the review of investment management fees be included in a report to the Committee on the 5th July 2018.

Lancashire County Pension Fund Budget 2018/19

The Head of Fund presented a report on the LCPF one year budget for the year ending 31st March 2019 and informed the Committee that whilst it was difficult to estimate with any degree of accuracy the income due to the Fund and costs associated with the investment activities of the Fund, historic trends and current run-rates had been taken into consideration where appropriate when preparing the budget.

Resolved: That the LCPF budget for the year ended 31st March 2019, as set out at Appendix 'A' to the report presented is noted and approved.

Feedback from members of the Committee on pension related training, conferences and events.

A report was presented on internal and external pension related training Conferences and events which had taken place since the last meeting.

The Chair stated that the SPS ESG and Sustainable Investment in Pension Fund Conference had been excellent and members of the Committee reported that the Workshop on Infrastructure and Credit had been well presented and informative.

Resolved: That the report and feedback given regarding training events or conferences attended since the last meeting is noted.

Review of Committee Member Training Record for 2017/18

A report was presented on the Training Record for 2017/18 which listed the internal workshops and external conferences/seminars which individual members of the Committee had attended during the year in order to develop their knowledge and understanding of pension related matters.

Resolved: That the Training Record for 2017/18, as set out at Appendix 'A' to the report presented, is noted.

Responsible Investment

The Committee considered a proposal that LPP become an asset owner signatory to the Principles of Responsible Investment in place of the LCPF, which would delist as a signatory. It was also proposed that in order to avoid abortive work a review of the current Stewardship Code be postponed until after a revised Code was issued in the spring of 2019.

A recent report in the media regarding public sector pension fund investments in Scottish private finance schemes linked to offshore tax havens was also discussed and it was suggested that the matter be referred to the Responsible Investment Working Group.

Resolved:

1. That LPP become an asset owner signatory to the Principles of Responsible Investment in place of the LCPF which would delist as a signatory.
2. That the Fund's current stewardship statement be reviewed after the new UK Stewardship Code has been issued in the spring of 2019.
3. That the Responsible Investment Working Group consider the recent report in the media regarding public sector pension fund investments in Scottish private finance schemes linked to offshore tax havens and report back on whether this was an issue in relation to the LCPF.

Internal audit assurance

The Head of Fund presented a report which summarised the internal audit work done during 2017/18 and planned for 2018/19, including the audit of the Local Pensions Partnership.

In response to a query the Director of Strategic Programmes and Group Company Secretary from LPP reported that the assurance level of 'effective with scope for improvement' given in relation to some audits of LPP was a reflection of the early stage of the business in 2017/18. County Councillor Schofield, the Chair of the Audit, Risk and Governance Committee informed the meeting that he would discuss the internal audit findings with the Chair of the LPP Audit Committee.

Resolved: That the report is noted.

Proposed changes to meeting dates in December 2018 and March 2019

A report was presented on requests from the Chair and the Head of Fund for the meetings scheduled for the 7th December 2018 and the 22nd March 2019 to be rearranged due to a clash of commitments.

Resolved:

1. That the meetings scheduled to be held on the 7th December 2018 and the 22nd March 2019 are cancelled and rearranged for the 30th November 2018 and 29th March 2019 respectively.
2. Both meetings referred to in 1 above to start at 10.30am (preceded by a 30 minute briefing) and be held in Committee Room 'C' – The Duke of Lancaster Room at County Hall, Preston.

Part II (Not open to the Press and Public)**Local Pensions Partnership Q4 Report**

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

The Director of Strategic Programmes and Group Company Secretary from the Local Pensions Partnership (LPP) updated the Committee on activity during the fourth quarter.

It was reported that a new ICT system which had been introduced as part of the pension administration transformation was being reviewed in the light of some operational difficulties. An update regarding the LPP pension administration target operating model was noted and further detail was requested in relation to locally based LPP operations. The Committee also reviewed the Q4 statistics for the contact centre (requested at the previous meeting) and it was suggested that similar detailed information be included in future reports.

Resolved:

1. That a detailed report be presented to the next meeting with regard to the implementation of the new ICT system as part of the pension administration transformation and any associated operational difficulties.
2. That further information be presented to the next meeting with regard to locally based pension administration operations.
3. That future quarterly reports include detailed information regarding call handling by the contact centre.

Lancashire County Pension Fund Performance Overview March 2018

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

A detailed report was presented on the performance of the Lancashire County Pension Fund and key areas, such as the level of contributions and the performance of individual investment portfolios, were highlighted.

Resolved: That the summary of performance up to the 31st March 2018, as set out at Appendix 'A' to the report presented, is noted.

Investment Panel Report

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

A detailed report was presented on various macro-economic factors and how they influenced the investment market, together with a breakdown of individual asset class performance since the last meeting. The Committee was also advised of decisions taken by the Investment Panel in March 2018.

Resolved: That the report of the Investment Panel is noted.

The Local Pensions Partnership Strategic Plan and Budget

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

The Committee considered a report on the strategic and business growth plan for 2018-2023 together with the three year budget for the Local Pension Partnership.

Resolved:

1. That the strategic and business growth plan for 2018-2023 and the three year budget for the Local Pension Partnership (LPP) as set out at Appendices 'A' and 'B' respectively are approved.
2. That future budget reports from LPP be submitted to the Committee in March each year

Lancashire County Pension Fund - Risk Register

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

A report was presented on the LCPF risk register which had been reviewed by county council officers and colleagues from the Local Pension Partnership and discussed at the Lancashire Local Pension Board in April 2018. Some minor

amendments to the register were suggested and it was recognised that the summary of new risks, current high risks and any movements of risks since the last meeting was useful.

Resolved: That the risk summary document and updated risk register, as set out at Appendices 'A' and 'B' to the report presented, is noted.

Review of the Local Pensions Partnership

(Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

The Committee considered a report on the proposed external review of the effectiveness of the Local Pension Partnership after two years of operation and noted that a report on the outcome and conclusions of the review would be presented at the meeting in September 2018.

Resolved: That the proposed scope of the external review of the Local Pension Partnership, as set out in the report presented, is noted.

Scheme Member representative on the Lancashire Local Pension Board

(Exempt information as defined in Paragraphs 1 and 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It was considered that in all the circumstances of the case the public interest in maintaining the exemption outweighed the public interest in disclosing the information).

A report was presented on a decision taken under the urgent business procedure to appoint a new scheme member representative to the Lancashire Local Pension Board.

The Committee was informed of additional information which had come to light since the appointment had been made and agreed that in the circumstances the appointee should not continue as a member of the Board. It was noted that action would be taken to appoint a replacement scheme member representative as quickly as possible to fill the resulting vacancy on the Board.

Resolved: That the appointment of the scheme member representative referred to in the report presented be rescinded.

County Councillor E Pope
Chair

Meeting of the Full Council
Meeting to be held on Thursday, 19 July 2018

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected:
None;

The Overview and Scrutiny Committees
(Annexes 1 - 4 refer)

Contact for further information:
Samantha Parker, Tel: (01772) 538221, Senior Democratic Services Officer,
sam.parker@lancashire.gov.uk

Executive Summary

The most recent cycle of meetings of the Overview and Scrutiny Committees took place in the period May to June 2018.

The reports of the committees are attached as Annexes 1 to 4 as follows:

Annex 1 - Children's Services Scrutiny Committee
Annex 2 - Education Scrutiny Committee
Annex 3 - External Scrutiny Committee
Annex 4 - Internal Scrutiny Committee

Copies of the agenda and reports considered by the committees, together with minutes of the relevant meeting, may be viewed on the county council's website [here](#).

Officers specified in each report can also be contacted for further information.

Recommendation

That the report of the Overview and Scrutiny Committees, as now presented, be noted.

Local Government (Access to Information) Act 1985
List of Background Papers

Paper	Date	Contact/Tel
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NA		
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Reason for inclusion in Part II, if appropriate		
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N/A		
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Meeting of the Full Council - 19 July 2018

Report on the Children's Services Scrutiny Committee meeting held on 22 May 2018

Chair: County Councillor Andrea Kay

The agenda and minutes of the meeting may be viewed on the county council's web site via the following link:

[Children's Services Scrutiny Committee](#)

Domestic Abuse relating to Children and Young People

Overview of impact and prevalence of domestic abuse on children and families and the role of the council and partnering agencies in providing support and safeguarding.

Resolved: That;

- i. The report be noted.
- ii. Signposting be included in high schools in accessible areas for young people with details where they can contact the right services – to be identified through the task group and service.
- iii. Further consideration be given to the use of media to raise awareness (through the Domestic Abuse Board and the police).
- iv. A Bite Size Briefing be organised for members on the Domestic Abuse Perpetrator Programme.

Lancashire's Response to the National Troubled Families Programme

Outline of the progress achieved with the national programme and challenges identified still to be addressed for the final two years of the programme activities.

Resolved: That;

- i. The report be noted.
- ii. A briefing note be provided to members on data systems and recruitment updates.

Lancashire Children's Services Self-Assessment

Summary of the overarching findings of Lancashire's Children's Services self-assessment, prepared for the forthcoming Ofsted inspection.

Resolved: That;

- i. The report be noted.
- ii. A briefing note be provided to members on the breakdown on Children Looked After outside of Lancashire.

Meeting of the Full Council - 19 July 2018

Report on the Education Scrutiny Committee meeting held on 25 June 2018

Chair: County Councillor Christian Wakeford

The agenda and minutes of the meeting may be viewed on the county council's web site via the following link:

[Education Scrutiny Committee](#)

Maintained Nursery Schools

The report provided information about Lancashire's maintained nursery schools, including updates on standards and finances.

Resolved: That;

- i. The report be noted
- ii. The implementation of the recommended actions set out in the report to support maintained nursery schools identified in Schools in Financial Difficulty categories 1, 2 and 3 be endorsed
- iii. The outcome of the nursery task group be reported back to the committee in November

Standards of Attainment of Special Education Needs and Disabilities (SEND) Pupils

At the joint Children's Services and Education Scrutiny Committee meeting held on 11 April 2018, members were briefed on SEN standards in Lancashire schools. It was noted at this meeting that attainment was below the national average at each key stage.

The report provided members with a summary of the actions to be taken in SEND service and School Improvement to provide support for schools.

Resolved: That the report and comments be noted

Meeting of the Full Council - 19 July 2018

Report on the External Scrutiny Committee meeting held on 4 June 2018

Chair: County Councillor Edward Nash psc

The agenda and minutes of the meeting may be viewed on the county council's web site via the following link:

[External Scrutiny Committee](#)

Flood Risk Management Partnership working

Representatives from United Utilities plc wastewater network operations team gave a presentation to the Committee on their role in supporting flood risk management. A copy of the presentation that was delivered is set out in the minutes of the meeting.

Resolved: That;

- i. The report be noted;
- ii. The External Scrutiny Committee writes to the Secretary of State for the Ministry of Housing, Communities and Local Government to reconsider making water companies a statutory consultee on all planning applications; and
- iii. Natural flood risk management be added to the External Scrutiny Committee's work programme for 2018/19.

Meeting of the Full Council - 19 July 2018

Report on the Internal Scrutiny Committee meeting held on 18 May 2018

Chair: County Councillor David O'Toole

The agenda and minutes of the meeting may be viewed on the county council's web site at the following link:

[Internal Scrutiny Committee](#)

Household Waste Recycling Centres

The report presented explained that the Household Waste Recycling Centre (HWRC) services have been brought in –house on the 1st April 2018 allowing a review of the recycling centre service and a focus on the reuse agenda.

Resolved: That;

- i. The report be noted;
- ii. The outcome of the service review be reported back to a future meeting of the committee.

Local Authority Funding and Income Generation Task Group Report

The report presented provided information on the conclusions from the task group.

Resolved: That;

- i. Recommendations of the Task Group be supported as set out in the report at Appendix A;
- ii. Appropriate mechanism for reviewing the response to the Task Group's recommendations be considered.

Meeting of the Full Council
Meeting to be held on Thursday, 19 July 2018

Report submitted by: Head of Legal and Democratic Services

Part B

Electoral Division affected:
None;

Report of the Lancashire Combined Fire Authority
(Annex 1 refers)

Contact for further information:
Diane Brooks, Tel: (01772) 866720, Lancashire Fire and Rescue Service
dianebrooks@lancsfirerescue.org.uk

Executive Summary

Annex 1 sets out a summary report of the Lancashire Combined Fire Authority following its meeting on 18 June 2018. This is now presented to the Full Council for information.

Recommendation

That the report of the Lancashire Combined Fire Authority, as now presented, be noted.

Local Government (Access to Information) Act 1985
List of Background Papers

Paper	Date	Contact/Tel
N/A		
Reason for inclusion in Part II, if appropriate		
N/A		

Annex 1

REPORT OF THE LANCASHIRE COMBINED FIRE AUTHORITY (CFA) 18 JUNE 2018

1. COMBINED FIRE AUTHORITY ANNUAL MEETING

The meeting held 18 June was the Authority's Annual Meeting and Members appointed County Councillors F De Molfetta and M Parkinson as Chairman and Vice-Chairman of the Authority respectively for 2018/19.

2. COMPOSITION OF THE COMBINED FIRE AUTHORITY

The Composition of the Combined Fire Authority for 2018/19 included 1 new Member from Blackpool Council, Councillor Simon Blackburn who had replaced Councillor Debbie Coleman.

3. COLLABORATION UPDATE

The Authority noted that on 4 May or 8 May 2018 the Police and Crime Commissioner (PCC) and his office approved the development of a business case to bring Police and Fire governance together. A clear response was sent by the Chairman on 16 May 2018 pointing out that the detail presented in the options report fell well short and there were flaws in the report which made it difficult to comment. The PCC's response confirmed he would proceed with the formation of a draft business case. On 24 May 2018 the Chairman confirmed a willingness to inform the development of the business case however, he expressed concerns regarding the capacity of officers as the Service prepared itself for a visit by Her Majesty's Inspectorate of Constabulary, Fire and Rescue Service (HMICFRS) particularly given it would be the same people required to contribute to the business case as were preparing for inspection. On 11 June 2018 the Chairman had written a further letter to the PCC expressing concerns in relation to the proposed timetable for officer involvement, confirming that the HMICFRS inspection took precedence. It was also made clear that a data sharing agreement and disclosure agreement would need to be in place before the sharing of any information.

The Authority's position throughout was that it remained confident that the current arrangements delivered the best for Lancashire and it believed that Lancashire Fire & Rescue Service (LFRS) was already effectively progressing collaborative opportunities within existing structures. The Service was also being proactive and a Statement of Intent for enhanced collaboration had been signed with 32 opportunities under consideration. Any new areas of collaboration were considered on a case-by-case basis before the commitment of any resources with any significant capacity requirements being referred to the Authority.

4. STRENGTHENING AND IMPROVING OUR RETAINED SERVICE: RETAINED SUPPORT OFFICERS – ONE YEAR ON

The Authority received a report on how the Authority's additional investment of £600k in 2016/17 had been used to support the ambition to improve pump availability, fire fighter safety and incentivise staff. £300k was for the Retained Duty Salary Review and the remaining £300k enabled the introduction of 7 Retained Support Officer (RSO) posts to support the current challenges associated with running an effective and sustainable RDS Unit and thereby improving recruitment, retention, appliance availability, training, gathering of operational risk information, liaison with administrative support and enhanced staff engagement. With the Authority's support, Lancashire had one of the finest retained services across the country with the RSO role recognised as best practice.

5. SAFETY, HEALTH AND ENVIRONMENT ANNUAL REVIEW 2016/17

The Authority noted that the Service had again seen a very positive year in terms of overall safety, health and environment performance. During 2011/12 the Service was successful in gaining certification to International Health and Safety (OHSAS 18001:2007) and Environmental (ISO 14001:2004) standards and the Service had been recertified without any non-conformance. During 2017/18 there had been 79 accidents, 98 near misses and 14 RIDOR events. A comparison against previous performance showed the continued reduction of accidents and positive increase in near miss reporting. The Carbon Management Plan agreed by the Resources Committee in March 2009 included a visionary target of 40% carbon emission reduction by March 2020. The Service had achieved an overall reduction of 20% by March 2018 which equated to 878 tonnes of CO₂; this delivered savings to date of £644k. Work would continue to improve this area. The report also detailed key safety, health and environmental priorities for 2018/19 which included: the implementation of revised National Guidance, the maintenance of certification standards, reducing energy and waste and the continued review of Health and Wellbeing arrangements.

6. HER MAJESTY'S INSPECTORATE OF CONSTABULARY, FIRE AND RESCUE SERVICES (HMICFRS) - PROGRESS TOWARDS INSPECTION - UPDATE BRIEFING 2

Mr Dave Dryburgh, Service Liaison Lead (Cumbria, Lancashire & Merseyside) from Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) was introduced by the Deputy Chief Fire Officer and welcomed by the Authority.

Mr Dryburgh advised that the inspection would be a week of field work commencing on 9 July 2018. A strategic briefing would take place on 25 June 2018 which involved Executive Board members presenting to the HMICFRS followed by a meeting with the CFA Chairman. Leading up to that was a data analysis exercise that looked at strategic documents from the Service to get an understanding of how LFRS operated, delivered services and looked after staff; cross-checking the Service was doing what it said it was.

The inspection was under the 3 pillars of: i) Effectiveness: how effective is the Fire and Rescue Service (FRS) at keeping people safe and secure from fire and other risks? ii) Efficiency: how efficient is the FRS at keeping people safe and secure from fire and other risks? iii) People: how well does the FRS look after its people? The first 2 days would be spent with staff on every duty system. Then the inspection team would speak to Senior Managers in the Service. Taken all together the Service was then graded as either: Outstanding, Good, Requires Improvement or Inadequate. A final report could be expected in the winter along with the other 14 Fire Services being inspected in the first tranche.

FRANK DE MOLFETTA
Chairman

LFRS
Fulwood

Notices of Motion submitted under Standing Order B36

1. By County Councillor Charles Edwards

In Lancashire approximately 67% of the adult population are living with excess weight. High levels of excess weight are also prevalent amongst the children of Lancashire, with the highest prevalence figures being found in the most deprived wards.

Obesity is a complex issue and requires a multifaceted approach. One element of this approach is working together to limit the over proliferation of hot food takeaways.

Between 2012 and 2016 every district in Lancashire saw increases in the numbers of fast food outlets, and Lancashire as a whole has seen an increase of 20%. In Lancashire 48.7% of fast food outlets fall within wards that sit in the 20% most deprived nationally.

Based on a review of evidence and implemented planning policies from other areas the 'Hot Food Takeaways and Spatial Planning Public Health Advisory Note' recommends that local planning authorities consider the development of policies or supplementary planning documents that include:

- A 400m restriction zone for new hot food takeaways surrounding secondary schools – limiting children's access to unhealthy food.
- Refusing applications for new hot food takeaways within wards where more than 15% of year 6 pupils and 10% of reception pupils are classed as obese.
- Prevent the clustering of too many hot food takeaways in deprived neighbourhoods.

Lancashire County Council therefore asks that the Leader of the County Council; the Cabinet Member for Economic Development, Environment and Planning; the Cabinet Member for Health and Wellbeing and the interim Chief Executive and Director of Resources jointly write to the Chief Executives and Leaders of each of the 12 Lancashire District Councils to support this request.

2. By County Councillor Gina Dowding

Lancashire County Council notes:

- That in May this year Ministers outlined a proposal in a Written Ministerial Statement to redefine non-hydraulic fracturing shale gas exploration applications as permitted development and to redefine large scale shale gas production sites as Nationally Significant Infrastructure Projects, thus removing any local authority control and community involvement in decision-making.
- That the Government consultation on these proposals is expected to begin during the middle of July 2018.
- That on 5 July 2018, a report by the cross-party Housing, Communities and Local Government Committee warned the Government against its proposal to bring fracking applications under the Nationally Significant Infrastructure Projects regime, concluding that Mineral Planning Authorities, which in Lancashire is the County Council, were best placed to understand the local area and how fracking could best take place.

- That the above report said the Nationally Significant Infrastructure Projects regime was unlikely to speed up the application process for fracking.

Lancashire County Council is committed to the principles of localism and the involvement of local communities in decisions that affect their environment, their health and safety and their well-being.

Lancashire County Council believes:

- That moving decisions about fracking, which have huge implications for local communities, to a national level would contradict the principles of localism.
- That 'Permitted Development' – the category of planning that the government wants to move Shale gas exploration drilling into – which was designed for developments with low environmental impacts, is an inappropriate category for drilling with such wide-reaching implications for local communities and climate change.
- That bringing fracking applications under the Nationally Significant Infrastructure Projects regime will be harmful to local communities.
- That local authorities are best placed to continue to make decisions throughout the planning process for shale gas exploration drilling, appraisal and production.

Lancashire County Council resolves:

- To respond to the forthcoming government consultation with the above views.
- To share this response with Lancashire MPs and relevant government ministers.

3. By County Councillor Frank De Molfetta

Since 28 June 2018 Lancashire Fire & Rescue Service and its partners have been dealing with a major wildfire incident at Winter Hill.

Many partners have been, and continue to be, involved in fantastic work in extreme weather and difficult conditions to protect the safety of residents, animals and wildlife. These include officers, firefighters, support staff, the County Council's Fleet Maintenance Service, partners and volunteers who have worked tirelessly to contain the fire thereby protecting the infrastructure on the top of the hill and threats to life and property while maintaining operational fire cover across Lancashire. The generosity and support of members of the public who have sent messages of support and given generous donations of supplies and machinery is also noted.

Lancashire County Council therefore asks the Interim Chief Executive and Director of Resources to liaise with the Chief Fire Officer to ensure the Council's gratitude is expressed to all Partners to thank them for their support.